National Parks Sport and Racing

Meeting with Minister for Sport

Agenda Item 3

Agenda Item	Belmont Shooting Range
Action Required	Minister to note
Origin of Request	
Key Points	1. Temporary GC2018 Venue, remove and remediate site post GC2018, no legacy outcome. 2. Temporary GC2018 Venue, remove and remediate site post Games, limited legacy outcome by offering shot curtain and equipment to QRA/BGC. 3. Retain GC2018 Venue, provide a permanent venue for limited high level competition legacy use (say 5 events/year) post GC2018, CID required. 4. Retain GC2018 Venue, provide a permanent venue that can be expanded for the staged relocation of BGC from the existing range to GC2018 range, best legacy outcome for shooting, CID required. • The location of the GC2018 shotgun range was the result of a comprehensive site master planning/range option studies process carried out by the design team and DSD in consultation with QRA, site stakeholders, DPNSR, OCG and GOLDOC. • The master planning process highlighted that the current BGC shotgun range has significant maintenance, operational, environmental and noise abatement issues and is now not able to hold international competitions due to its non-compliant orientation. • The GC2018 Venues Executive Steering Committee (VESC) endorsed a "temporary" GC2018 shot gun range in the Master Plan's recommended location for a new permanent shot gun range with permanent legacy options for the GC2018 range to be further considered by DSD, QRA and DPNSR. QRA were advised not to carry-out an town planning processes for the new range until post GC2018. • The "temporary" range option enabled the GC2018 range to be constructed without town planning approvals and mitigated the need for a $1M noise attenuation wall. • All required building and environmental approvals including koala tree removal/replacement required for the GC2018 shot gun range works are in place. • The GC2018 shot-gun range infrastructure has been constructed to permanent works standards with low maintenance materials utilised to ensure a viable legacy outcome. All equipment required for GC2018 will be installed in permanent weatherproof structures. • DSD would be happy to manage a CID process on the GC2018 shotgun range for DPNSR and QRA if either of options 3 or 4 are agreed to. DSD has significant recent CID process experience including the CID successfully carried out on the adjacent Sleeman Sports Complex and the QSAC CID signed off by DPNSR's Minister approx. 2 weeks ago. We believe a CID process for the shot gun range could be expedited utilising existing design documentation and site investigations/reports and a single staged authority and public consultation process i.e. it could be completed pre-GC2018. • The project town planner has advised the GC2018 range can remain in place un-operational post GC2018 without further approvals i.e.; could remain in place until funding becomes available for further legacy works.

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	DSD supports: • Retaining the GC2018 shotgun range to achieve a good legacy outcome for both shooting, the community and the environment. • Developing a strategy for staged legacy expansion works and transition of operations from the existing BGC shotgun range to the GC2018 shotgun range. • Proceeding with a single stage CID process for the Master Plan's proposed new shotgun range (i.e.; expanded GC2018 range) area of the Belmont Shooting Complex pre- GC2018.
Attending Officer/s	Tamara O'Shea DG, NPSR and Richard Watson, DDG SRS

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GC2018 COMMONWEALTH GAMES SHOTGUN VENUE AT THE BELMONT SHOOTING COMPLEX LEGACY OUTCOME OPTIONS. DSD 28.03.17

1. A TEMPORARY GC2018 GAMES SHOTGUN VENUE, REMOVE INFRASTRUCTURE AND REMEDIATE SITE POST GC2018, NO LEGACY OUTCOME.

Option Description	Advantages	Disadvantages	Comment
• **$4M Games range removed /equipment sold** • **No legacy outcome option** with removal of infrastructure and remediation of the site after the Games by DSD and GOLDOC.	• No further planning approvals or public consultation required. • Shooting Venue budget includes allowance for post Games remediation works, however this option will require in addition to $4M spent to-date, a further $250,000 approx. from the Shooting Venue project contingency for removal and remediation works post GC2018.	• **Provides no legacy outcome for the sport for the expenditure of $4.25M of the Games Venues budget.** • **Unlikely to be acceptable to the QRA, SA and BGC** (QRA - Queensland Rifle Association, the Belmont Shooting Complex Lessee and Manager, SA - Shooting Australia, the national shooting association/lobby group, BGC - Brisbane Gun Club, the Belmont shotgun range sub-lessee) as it is contrary to their strong expectations that the Games shotgun range will remain post Games to be utilised and expanded into Australia's premier shotgun range. They will be aggrieved with the wasted opportunity of this non-legacy option and will use media to pressure a legacy outcome. • Will require a strategy to counter negative media over a poor legacy outcome. • Not in accordance with Belmont Shooting Complex master plan which proposes de-commissioning the existing shotgun range and relocation to the GC2018 Games shotgun range. • Existing aged BGC clubhouse requires significant refurbishment due to termite attack, general dilapidation and disabled non-compliance, BGC are currently considering replacement clubhouse options for GC2018 Games range. • Doesn't resolve the existing BGC shotgun range's noise and site environmental issues. • BGC was expecting a legacy outcome with the Games Bid proposing an upgrade of their existing range which was subsequently rejected by the International Sports Shooting Federation (ISSF) due to safety and non-complying East orientation matters. • Restricts QRA's Belmont Shooting Complex land fill financial model. Loss of the new shotgun range site means loss of QRA's proposed existing shotgun range land fill income opportunity which is part of the existing shotgun range's remediation strategy. • Lost opportunity for the Belmont Shooting Complex to maintain its status as a world class shotgun shooting venue as it will no longer be able to hold international ISSF sanctioned events at the existing shotgun range nor international World Cup and Olympic multi-range shooting competitions.	• Requires auctioning and disposal of Games equipment and shot curtain screen to maintain Shooting Venue project budget. • $400,000 anticipated cost to remove screen and equipment and remediate range which will be partially compensated by sale of equipment and screen.

2. A TEMPORARY GC2018 GAMES SHOTGUN VENUE, REMOVE INFRASTRUCTURE AND REMEDIATE SITE POST GC2018, OFFER QLD RIFFLE ASSOC & BRISBANE GUN CLUB THE OPPORTUNITY TO RELOCATE THE GAMES RANGE'S EQUIPMENT AND SHOTCURTAIN SCREEN TO THE EXISTING BRISBANE GUN CLUB SHOTGUN RANGE AS A LEGACY OUTCOME.

Option Description	Advantages	Disadvantages	Comment
• **$4M Games range removed/equipment given to shooting stakeholders.** • **Minimal legacy outcome option** with removal of infrastructure and remediation of the site after the Games by DSD and GOLDOC. • QRA and BGC to be given opportunity to relocate the equipment and shot curtain to the existing Belmont BGC shotgun range.	• Limited legacy benefit for the existing BGC shotgun range with new equipment for 3 ranges and shot screen material for a portion of the range • No further planning approvals or public consultation are required. • Remains within the Shooting Venue budget as costs to remove the screen would be borne by QRA/BGC.	• **Provides no long term legacy outcome for the sport for the expenditure of $4M of the Games Venues budget plus approx. $2M relocation costs** • **$2M approximately of QRA/BGC funding required to relocate the Games range shot-curtain and equipment to the existing shotgun range.** • **Unlikely to be acceptable to QRA, the BGC and SA** for all the reasons nominated in option 1 and in addition this option has significant cost implications in the order of $2M for BGC and QRA. They will use media to pressure a better legacy outcome • Will require a strategy to counter negative media over a poor legacy outcome. • The remaining GC2018 Venue contingency budget is now very tight, it is unlikely VESC (Venues Executive Steering Committee) nor DTESB would approve approx. $2M from the Venues contingency budget for the relocation works if QRA/BGC are unable to fund.	• Cost to relocate the curtain will include dismantling, new footings and rebuilding costs approx. $1M. • Games equipment unlikely to fit into existing BGC trap bunkers and skeet houses requiring their replacement. Cost to relocate equipment likely to include demolition of existing facilities and building new trap and skeet houses, approx. $1M.

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3. RETAIN GC2018 GAMES SHOTGUN VENUE, PROVIDE A PERMANENT LEGACY VENUE OUTCOME FOR LIMITED CHAMPIONSHIP USE (E.G; FIVE EVENTS PER YEAR) THROUGH A COMMUNITY INFRASTRUCTURE DESIGNATION (CID) PROCESS.

Option Description	Advantages	Disadvantages	Comment
• **$4M Games range retained for limited legacy competition use.** • **A reasonable/interim legacy outcome option** • Undertaking a CID town planning process pre or post Games to allow the use of the Games shotgun range for say five major events a year e.g.; Club, State, National, World Cup or Olympic championships etc., with the provision for no net increase in shot gun shooting activity across the new and existing venues. • This could be an interim solution until funding is available for Option 4.	• **Allows for the permanent legacy use of the $4M Games funded facility, providing the highest standard shotgun range in Australia with world class, best practice environmental design inclusions.** • This proposal is in accord with the masterplan prepared for the Belmont Shooting site which aims to relocate the existing non complying range to a complying location within the site. • Requirement for a $1M noise baffle wall may be an exemption due to small number of events at the new shotgun site. • Cost of approx. $0.8M to complete partially built 4th range position seen as manageable by QRA and BGC. • Shooting Australia would support the retention of this international standard venue to combine with the other Belmont Shooting Complex Games ranges to provide the only combined International standard pistol, rifle and shotgun venue on one site in Australia. This would enable World Cup international shooting events to be held in Australia at Belmont. • Provides an ISSF standard shooting venue for an Olympic Games Bid.	• **Requires a CID town planning process** to use the range post GC2018, however the minimal yearly use would limit the ability for the community to have valid objection and provide for an easier approval process. • A CID town planning process will take approx. six months to complete with the range remaining unused during that time if carried out post the GC2018. • Requires public consultation as part of the CID approval process which could attract a range of community action groups. • Will require ongoing maintenance strategy to be undertaken for the new range. • Due to the low usage the club is unlikely to support this outcome but may support if part of a transitional strategy.	• For noting an exemption currently exists for limited major events to be held on the existing long bore Duncan range within the Belmont Shooting Centre to exceed the minimum noise level. • Simplest town planning consultation process to undertake due to limited site environmental and noise impacts due to the low usage. • It is likely a noise attenuation wall will be required to be built at the existing BGC shotgun range in the future. Funds for this could be directed to building the noise wall at the new range rather than the existing range.

4.0 RETAIN GC2018 GAMES SHOTGUN VENUE, PROVIDE A PERMANENT LEGACY VENUE OUTCOME FOR THE STAGED TRANSITIONING OF THE EXISTING CLUB TO THE NEW RANGE THROUGH A COMMUNITY INFRASTRUCTURE DESIGNATION (CID) PROCESS.

Option Description	Advantages	Disadvantages	Comment
•**$4M Games range retained and expanded for club and competition legacy use.** • **Best legacy outcome option for shooting.** • Undertaking a CID town planning process pre or post Games to allow permanent legacy use following the Games including the provision of new club facilities and an additional four range positions. • The development of the GC2018 range and transition from the existing range could be staged as funding became available.	• **Allows for the permanent legacy use of the $4M Games funded facility for community, national and international competition, providing the highest standard shotgun range in Australia with world class best practice environmental design inclusions.** • This proposal is in accord with the masterplan prepared for the Belmont Shooting site which aims to relocate the existing non complying range to a complying location within the site. • Funds allocated to remove and remediate could be utilised for DSD to undertake the CID town planning process before or after the Games on DPNSR's behalf thereby providing a permanent legacy opportunity to expand the GC2018 range and allow the BGC to relocate as funds become available. Most environmental reports have already been prepared/approved with minor additional content required. • There is the opportunity during the test event to undertake noise tests to better inform this most critical environmental impact. • Strategic funding strategies can be developed through QRA/BGC use of soil funds gained through the remediation and filling of the existing shotgun range to fund the staged relocation of the existing range to the new site.	• **Requires a CID town planning process** which will involve community consultation with the associated risk of dealing with action groups. • **Requires approx. $6M to relocate BGC** from existing range including constructing a new clubhouse, a noise attenuation wall, the fourth clay target position and the four down the line positions including associated earthworks, shot curtain extension and equipment. Funding for this will take time to put in place by the stakeholders. Staging of relocation/construction works likely to be required.	• Based on town planners advice, both town planning processes i.e.; Integrated Development Assessment System (IDAS) undertaken through the local Council or Community Infrastructure Designation (CID) undertaken through the Minister responsible for the site allow for a targeted approval for the new site only and the whole Belmont Shooting Complex site cannot be bought into question. • Due to anticipated community sensitivity towards this infrastructure, a CID process would be seen as the most appropriate option. • If an IDAS town planning process in lieu of a CID process was utilised, there is less control over the approval process and associated timeframes. • A noise attenuation wall is likely to be required to be built at the existing BGC shotgun range. Funds for this could be directed to building the noise wall at the new range rather than the existing range.

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From: NELSON Paul [Paul.Nelson@npsr.qld.gov.au]
Sent: Tuesday, 2 May 2017 1:11 PM
To: Jeff Bennett
Subject: RE: BELMONT SHOOTING COMPLEX - GC2018 SHOTGUN RANGE LEGACY OPTIONS

Thanks Jeff

I think it is still being discussed and the Minister is visiting Belmont tomorrow.

I will let you know if I hear of any material developments for the project.

Kind regards,

Paul Nelson
Principal Project Officer
Infrastructure Development Planning and Management
Sport and Recreation Services, Department of National Parks, Sport and Racing
P: 07 3338 9236 | **E:** paul.nelson@npsr.qld.gov.au | www.npsr.qld.gov.au

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From: Jeff Bennett [mailto:Jeff.Bennett@dsd.qld.gov.au]
Sent: Tuesday, 2 May 2017 12:43 PM
To: NELSON Paul <Paul.Nelson@npsr.qld.gov.au>
Cc: Don Hewitt <Don.Hewitt@dsd.qld.gov.au>
Subject: FW: BELMONT SHOOTING COMPLEX - GC2018 SHOTGUN RANGE LEGACY OPTIONS

Paul,
This was the information forwarded to DNPSR which outlined the DSD's CID offer. We trust this is the information you were chasing.
We have not heard anything further from Richard nor Damien in relation to this matter and assumed it was still in the process of being discussed.
Regards
Jeff Bennett
Project Manager
MPP
DSD

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From: Don Hewitt
Sent: Tuesday, 28 March 2017 3:53 PM
To: WALKER Damien
Cc: WATSON Richard; Bill Lewis; Kerry Petersen; Jeff Bennett; BROUGHTON Aaron (Aaron.Broughton@npsr.qld.gov.au)
Subject: BELMONT SHOOTING COMPLEX - GC2018 SHOTGUN RANGE LEGACY OPTIONS

Damien, Richard,
As requested at last Wednesday's meeting, DSD has prepared the attached table explaining the advantages and disadvantages of the 4 post GC2018 options discussed for the GC2018 shotgun range i.e.;

1. Temporary GC2018 Venue, remove and remediate site post GC2018, no legacy outcome.
2. Temporary GC2018 Venue, remove and remediate site post Games, limited legacy outcome by offering shot curtain and equipment to QRA/BGC.
3. Retain GC2018 Venue, provide a permanent venue for limited high level competition legacy use (say 5 events/year) post GC2018, CID required.
4. Retain GC2018 Venue, provide a permanent venue that can be expanded for the staged relocation of BGC from the existing

range to GC2018 range, best legacy outcome for shooting, CID required.

As discussed at last Wednesday's meeting:

- The location of the GC2018 shotgun range was the result of a comprehensive site master planning/range option studies process carried out by the design team and DSD in consultation with QRA, site stakeholders, DPNSR, OCG and GOLDOC.
- The master planning process highlighted that the current BGC shotgun range has significant maintenance, operational, environmental and noise abatement issues and is now not able to hold international competitions due to its non-compliant orientation.
- The GC2018 Venues Executive Steering Committee (VESC) endorsed a "temporary" GC2018 shot gun range in the Master Plan's recommended location for a new permanent shot gun range with permanent legacy options for the GC2018 range to be further considered by DSD, QRA and DPNSR. QRA were advised not to carry-out an town planning processes for the new range until post GC2018.
- The "temporary" range option enabled the GC2018 range to be constructed without town planning approvals and mitigated the need for a $1M noise attenuation wall.
- All required building and environmental approvals including koala tree removal/replacement required for the GC2018 shot gun range works are in place.
- The GC2018 shot-gun range infrastructure has been constructed to permanent works standards with low maintenance materials utilised to ensure a viable legacy outcome. All equipment required for GC2018 will be installed in permanent weatherproof structures.
- DSD would be happy to manage a CID process on the GC2018 shotgun range for DPNSR and QRA if either of options 3 or 4 are agreed to. DSD has significant recent CID process experience including the CID successfully carried out on the adjacent Sleeman Sports Complex and the QSAC CID signed off by DPNSR's Minister approx. 2 weeks ago. We believe a CID process for the shot gun range could be expedited utilising existing design documentation and site investigations/reports and a single staged authority and public consultation process i.e. it could be completed pre-GC2018.
- The project town planner has advised the GC2018 range can remain in place un-operational post GC2018 without further approvals i.e.; could remain in place until funding becomes available for further legacy works.

DSD supports:

- Retaining the GC2018 shotgun range to achieve a good legacy outcome for both shooting, the community and the environment.
- Developing a strategy for staged legacy expansion works and transition of operations from the existing BGC shotgun range to the GC2018 shotgun range.
- Proceeding with a single stage CID process for the Master Plan's proposed new shotgun range (i.e.; expanded GC2018 range) area of the Belmont Shooting Complex pre- GC2018.

I have attached the Master Plan shotgun range site plan and photos of the GC2018 shot curtain and 1 of the 3 trap houses constructed fyi.
Please don't hesitate to contact me to discuss further, provide additional information etc.

Regards
Don

Don Hewitt
Project Director, Delivery
Gold Coast 2018 Commonwealth Games Venues
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Department of State Development

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LEGEND

- SITE BOUNDARY
- EASEMENT
- WORK AND ASSOCIATED APPROVALS BY OTHERS
- INCREASED EXTENT OF SHOT CURTAIN BY OTHERS
- INCREASED SAFETY TEMPLATE FOR ASSOCIATED WITH WORK BY OTHERS
- SAFETY TEMPLATE FOR TEMPORARY WORKS
- CLEARING AREA
- EXISTING ARCHERY LANE TO REMAIN
- REMOVED ARCHERY LANE
- PROPOSED ESCAPE/SERVICE ROUTE

0 20 40 60 80

mode

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DEPARTMENT OF STATE DEVELOPMENT

BELMONT SHOOTING CENTRE
1485 OLD CLEVELAND ROAD, BELMONT QLD

MASTER PLAN

Do not scale off this drawing

SHOTGUN (CLAY TARGET) OPTION 18 LEGACY

TEMPORARY WORKS ONLY. REMEDIATION TO BE UNDERTAKEN BY A SEPARATE CONTRACT

Project No:	14479BNE
Date:	04/05/16
Scale:	1:2500@ A3
Drawn / Check:	PA -
MP - 040B	10

4/05/2016 10:22:39 AM


OLD CLEVELAND ROAD
Duncan Range
QRA Office
Brisbane Gun Club
International Range
SSAA
Proposed Clay Target Range
New Velodrome Site
Proposed QRA 300m Range
GATEWAY MOTORWAY
Google earth
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Release
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